# KENTLAND MUNICIPAL AIRPORT DBE PROGRAM 49 CFR PART 26 POLICY STATEMENT

# Section 26.1, 26.23 Objectives/Policy Statement

Kentland Board of Aviation Commissioners (Kentland BOAC), owner of Kentland Municipal Airport, has established a Disadvantaged Business Enterprise (DBE) Program in accordance with regulations of the U.S. Department of Transportation (DOT), 49 CFR Part 26. Kentland BOAC has received Federal financial assistance from the Department of Transportation, and as a condition of receiving this assistance, Kentland BOAC has signed an assurance that it will comply with 49 CFR Part 26 (hereafter referred to as "Part 26").

It is the policy of the Kentland BOAC to ensure that DBEs as defined in Part 26, have an equal opportunity to receive and participate in DOT–assisted contracts. It is also Kentland BOAC's policy to engage in the following actions on a continuing basis:

- 1. Ensure nondiscrimination in the award and administration of DOT- assisted contracts;
- 2. Create a level playing field on which DBEs can compete fairly for DOT-assisted contracts;
- 3. Ensure that the DBE Program is narrowly tailored in accordance with applicable law;
- 4. Ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as DBEs;
- 5. Help remove barriers to the participation of DBEs in DOT assisted contracts;
- 6. Promote the use of DBEs in all types of federally-assisted contracts and procurement activities;
- 7. Assist the development of firms that can compete successfully in the marketplace outside the DBE Program; and
- 8. Make appropriate use of the flexibility afforded to recipients of Federal financial assistance in establishing and providing opportunities for DBEs.

The Airport Manager has been delegated as the DBE Liaison Officer (DBELO). In that capacity, Airport Manager is responsible for implementing all aspects of the DBE program. Implementation of the DBE program is accorded the same priority as compliance with all other legal obligations incurred by the Kentland BOAC in its financial assistance agreements with the Department of Transportation.

Kentland BOAC has disseminated this policy statement to the Kentland BOAC members, airport management and all of the components of our organization. This statement has been distributed to DBE and non-DBE business communities that may perform work on Kentland BOAC DOT-assisted contracts. The distribution was accomplished by email and posting to official Kentland Municipal Airport website.

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<u>4/14/2023</u> Date

James Butler, Kentland BOAC President

# **GENERAL REQUIREMENTS**

## Section 26.1 Objectives

The objectives are elaborated in the policy statement on the first page of this program.

# Section 26.3 Applicability

Kentland BOAC is the recipient of Federal airport funds authorized by 49 U.S.C. 47101, *et seq.* 

# **Section 26.5 Definitions**

Kentland BOAC will use terms in this program that have their meanings defined in Part 26, §26.5.

# **Section 26.7 Non-discrimination Requirements**

Kentland BOAC will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 on the basis of race, color, sex, or national origin.

In administering its DBE program, Kentland BOAC will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

# Section 26.11 Record Keeping Requirements

### Reporting to DOT

Kentland BOAC will provide data about its DBE Program to the Department as directed by DOT operating administrations.

DBE participation will be reported to Federal Aviation Administration (FAA) as follows:

Kentland BOAC will transmit to FAA annually, by or before December 1, the information required for the "Uniform Report of DBE Awards or Commitments and Payments", as described in Appendix B to Part 26. Kentland BOAC will similarly report the required information about participating DBE firms. All reporting will be done through the FAA official reporting system, or another format acceptable to FAA as instructed thereby.

# **Bidders List**

Kentland BOAC will create and maintain a bidders list. The purpose of the list is to provide as accurate data as possible about the universe of DBE and non-DBE contractors and subcontractors who seek to work on Kentland BOAC DOT-assisted contracts, for use in helping to set overall goals. The bidders list will include the name, address, DBE and non-DBE status, age of firm, and annual gross receipts of firms.

The information will be collected on a bidders list in Attachment 3.

# Section 26.13 Federal Financial Assistance Agreement

Kentland BOAC has signed the following assurances, applicable to all DOT-assisted contracts and their administration:

<u>Assurance:</u> - Each financial assistance agreement Kentland BOAC signs with a DOT operating administration (or a primary recipient) will include the following assurance:

The Kentland BOAC shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract or in the administration of its DBE program or the requirements of 49 CFR Part 26. The Kentland BOAC shall take all necessary and reasonable steps under 49 CFR Part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The Kentland BOAC DBE program, as required by 49 CFR Part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the Kentland BOAC of its failure to carry out its approved program, the Department may impose sanctions as provided for under 49 CFR Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 *et seq.*).

<u>Contract Assurance</u>: Kentland BOAC will ensure that the following clause is included in each DOT-funded contract it signs with a contractor (and each subcontract the prime contractor signs with a subcontractor):

The contractor, sub recipient or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as the recipient deems appropriate, which may include, but is not limited to:

1) Withholding monthly progress payments;

- 2) Assessing sanctions;
- 3) Liquidated damages; and/or
- 4) Disqualifying the contractor from future bidding as non-responsible.

# ADMINISTRATIVE REQUIREMENTS

# Section 26.21 DBE Program Updates

Kentland BOAC is required to have a DBE program meeting the requirements of this part as it will receive grants for airport planning or development and will award prime contracts, cumulative total value of which exceeds \$250,000 in FAA funds in a federal fiscal year. Kentland BOAC is not eligible to receive DOT financial assistance unless DOT has approved this DBE program and Kentland is in compliance with it and Part 26. Kentland BOAC will continue to carry out this program until all funds from DOT financial assistance have been expended. Kentland BOAC does not have to submit regular updates of the DBE program document, as long as it remains in compliance. However, significant changes in the program, including those required by regulatory updates, will be submitted for DOT approval.

# Section 26.23 Policy Statement

The Policy Statement is elaborated on the first page of this DBE Program.

# Section 26.25 DBE Liaison Officer (DBELO)

The following individual has been designated as the DBE Liaison Officer for Kentland BOAC:

Kentland Municipal Airport Manager 2991 W. 1635 South Kentland, IN 47951

In that capacity, the DBELO is responsible for implementing all aspects of the DBE program and ensuring that the Kentland BOAC complies with all provision of 49 CFR Part 26. The DBELO has direct, independent access to the Kentland BOAC concerning DBE program matters. An organizational chart displaying the DBELO's position in the organization is included in Attachment 2 to this program.

The DBELO is responsible for developing, implementing and monitoring the DBE program, in coordination with other appropriate officials. The DBELO has an adequate staffing and resources to assist in the administration of the program. The duties and responsibilities include the following:

1. Gathers and reports statistical data and other information as required by DOT.

- 2. Reviews third party contracts and purchase requisitions for compliance with this program.
- 3. Works with all departments to set overall annual goals.
- 4. Ensures that bid notices and requests for proposals are available to DBEs in a timely manner.
- 5. Identifies contracts and procurements so that DBE goals are included in solicitations (both race-neutral methods and contract specific goals) and monitors results.
- 6. Analyzes Kentland BOAC's progress toward attainment and identifies ways to improve progress.
- 7. Participates in pre-bid meetings.
- 8. Advises the Kentland BOAC on DBE matters and achievement.
- 9. Chairs the DBE Advisory Committee.
- 10. Determine contractor compliance with good faith efforts.
- 11. Provides DBEs with information and assistance in preparing bids, obtaining bonding and insurance.
- 12. Plans and participates in DBE training seminars.
- 13. Acts as liaison to the Uniform Certification Process. [certifying agencies only]
- 14. Provides outreach to DBEs and community organizations to advise them of opportunities.

# Section 26.27 DBE Financial Institutions

It is the policy of the Kentland BOAC to investigate on a three-year cycle the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contracts to make use of these institutions.

We consulted with the Indiana Department of Transportation website and to date there are no DBE financial institutions identified in the State of Indiana.

# Section 26.29 Prompt Payment Mechanisms

Kentland BOAC requires that all subcontractors performing work on DOT-assisted contracts shall be promptly paid for work performed pursuant to their agreements, in accordance with all relevant federal, state, and local law.

In accordance with 49 CFR §26.29, the Kentland BOAC established a contract clause implementing this requirement and requires prime contractors to pay subcontractors for satisfactory performance of their contracts no later than 30 days from the prime contractor's receipt of each payment from the Kentland BOAC.

Kentland BOAC ensures prompt and full payment of retainage from the prime contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily

completed. Pursuant to §26.29, Kentland BOAC has selected the following method to comply with this requirement:

 Hold retainage from prime contractors and provide for prompt and regular incremental acceptances of portions of the prime contract, pay retainage to prime contractors based on these acceptances, and require a contract clause obligating the prime contractor to pay all retainage owed to the subcontractor for satisfactory completion of the accepted work within 30 days after your payment to the prime contractor.

To implement this measure, Kentland BOAC includes the following clause from FAA Advisory Circular 150/5370-10 in each DOT-assisted prime construction contract:

- a. From the total of the amount determined to be payable on a partial payment, 10 percent of such total amount will be deducted and retained by the Owner for protection of the Owner's interests. Unless otherwise instructed by the Owner, the amount retained by the Owner will be in effect until the final payment is made except as follows: (1) Contractor may request release of retainage on work that has been partially accepted by the Owner in accordance with Section 50-14. Contractor must provide a certified invoice to the resident project representative (RPR) that supports the value of retainage held by the Owner for partially accepted work. (2) In lieu of retainage, the Contractor may exercise at its option the establishment of an escrow account per paragraph 90-08.
- b. The Contractor is required to pay all subcontractors for satisfactory performance of their contracts no later than 30 days after the Contractor has received a partial payment. Contractor must provide the Owner evidence of prompt and full payment of retainage held by the prime Contractor to the subcontractor within 30 days after the subcontractor's work is satisfactorily completed. A subcontractor's work is satisfactorily completed when all the tasks called for in the subcontract have been accomplished and documented as required by the Owner. When the Owner has made an incremental acceptance of a portion of a prime contract, the work of a subcontractor covered by that acceptance is deemed to be satisfactorily completed.
- c. When at least 95% of the work has been completed to the satisfaction of the RPR, the RPR shall, at the Owner's discretion and with the consent of the surety, prepare estimates of both the contract value and the cost of the remaining work to be done. The Owner may retain an amount not less than twice the contract value or estimated cost, whichever is greater, of the work remaining to be done. The remainder, less all previous payments and deductions, will then be certified for payment to the Contractor.

# Section 26.31 Directory

The Kentland BOAC uses the State of Indiana DBE directory maintained by the State. The directory lists the firm's name, address, phone number, data of the most recent certification, and the type of work the firm has been certified to perform as a DBE. IN addition, the directory lists each type of work for which a firm is eligible to be certified by using the most specific NAICS code available to describe each type of work. The State of Indiana revises the directory. The Directory is at https://entapps.indot.in.gov/DBELocator/.

# Section 26.33 Over-concentration

Kentland BOAC has not identified that over-concentration exists in the types of work that DBEs perform.

# Section 26.35 Business Development Programs

Kentland BOAC has not established a Business Development Program.

# Section 26.37 Monitoring Responsibilities

Kentland BOAC implements and carries out appropriate mechanisms to ensure compliance with 49 CFR Part 26 program requirements by all program participants, including prompt payment, and describes and set forth these mechanisms in Kentland BOAC's DBE program.

Kentland BOAC actively monitors participation by maintaining a running tally of actual DBE attainments (*e.g.*, payments actually made to DBE firms), including a means of comparing these attainments to commitments.

### Monitoring Payments to DBEs and Non-DBEs

Kentland BOAC undertakes ongoing monitoring of prime payments to subcontractors over the course of any covered contract. Such monitoring activities will be accomplished through the following method(s):

Require payment affidavit from contractor or lien waivers as proof of payment from all subcontractors included on the prior invoice to be included with the next monthly invoice submitted by the contractor before it will be processed. At any time prompt payment is in question, the DBELO or designated representative will contact DBE Subcontractors to verify prompt payment is occurring.

Kentland BOAC requires prime contractors to maintain records and documents of payments to subcontractors, including DBEs, for a minimum of three (3) years unless otherwise provided by applicable record retention requirements for the Kentland BOAC financial assistance agreement, whichever is longer. These records will be made available for inspection upon request by any authorized representative of Kentland BOAC or DOT. This reporting requirement extends to all subcontractors, both DBE and non-DBE.

• Kentland BOAC proactively reviews contract payments to subcontractors including DBEs not less than quarterly. Payment reviews will evaluate whether the actual amount paid to DBE subcontractors is equivalent to the amounts reported to Kentland BOAC by the prime contractor.

#### Prompt Payment Dispute Resolution

Kentland BOAC will take the following steps to resolve disputes as to whether work has been satisfactorily completed for purposes of §26.29.

- During regular periodic progress meetings with all parties involved in aspects of the project, time will be allowed to identify any matters of dispute.
- Schedule a meeting between prime and sub, with resident project representative and/or project manager presence as appropriate.) Recommending that any meeting for the purpose of dispute resolution include individuals authorized to bind each interested party, including recipient representative(s) with authority to take enforcement action.
- Any dispute matters discussed shall be documented in writing and brought to the attention of DBELO to determine the next steps.

Kentland BOAC has established, as part of its DBE program, the following mechanism(s) to ensure prompt payment and return of retainage:

Requiring submission of affidavit from contractor or lien-waivers from subcontractor as proof of prior payment and withholding processing of prime contractor's invoice until the documentation of subcontractor payment from previous invoice is received.

### Prompt Payment Complaints

Complaints by subcontractors regarding the prompt payment requirements are handled according to the following procedure.

- If affected subcontractor is not comfortable contracting prime directly regarding payment or unable to resolve payment discrepancies with prime, subcontractor should contact DBELO to initiate complaint.
- If filing a prompt payment complaint with the DBELO does not result in timely and meaningful action by Kentland BOAC to resolve prompt payment disputes, affected subcontractor may contact the responsible FAA contact.
- Pursuant to Sec. 157 of the FAA Reauthorization Act of 2018, all complaints related to prompt payment will be reported in a format acceptable to the FAA, including the nature and origin of the complaint and its resolution.

# Enforcement Actions for Noncompliance of Participants

Kentland BOAC will provide appropriate means to enforce the requirements of §26.29. These means include:

- In accordance with the contract, assessing liquidated damages against the prime contractor for each day beyond the required time period the prime contractor fails to pay the subcontractor
- Advise subcontractors of the availability of the payment and performance bond to assure payment for labor and materials in the execution of the work provided for in the contract
- Issue a stop-work order until payments are released to subcontractors, specifying in the contract that such orders constitute unauthorized delays for the purposes of calculating liquidated damages if milestones are not met
- Other penalties for failure to comply, up to and including contract termination.

Kentland BOAC will actively implement the enforcement actions detailed above.

# Monitoring Contracts and Work Sites

Kentland BOAC reviews contracting records and engages in active monitoring of work sites to ensure that work committed to DBEs at contract award or subsequently (*e.g.,* as the result of modification to the contract) is actually performed by the DBEs to which the work was committed. Work site monitoring is performed by RPR. Contracting records are reviewed by Project Manager in consultation with *DBELO*. Kentland BOAC will maintain written certification that contracting records have been reviewed and work sites have been monitored for this purpose.

# Section 26.39 Fostering small business participation

Kentland BOAC has created a Small Business element to structure contracting requirements to facilitate competition by small business concerns, taking all reasonable steps to eliminate obstacles to their participation, including unnecessary and unjustified bundling of contract requirements that may preclude small business participation in procurements as prime contractors or subcontractors.

The small business element is incorporated as Attachment 10 to this DBE Program. The program elements will be actively implemented to foster small business participation.

# SUBPART C – GOALS, GOOD FAITH EFFORTS, AND COUNTING

# Section 26.43 Set-asides or Quotas

Kentland BOAC does not use quotas in any way in the administration of this DBE program.

## Section 26.45 Overall Goals

Kentland BOAC will establish an overall DBE goal covering a three-year federal fiscal year period if it anticipates awarding DOT-funded prime contracts the cumulative total value of which exceeds \$250,000 in DOT funds during any one or more of the reporting fiscal years within the three-year goal period. In accordance with §26.45(f), Kentland BOAC will submit its Overall Three-year DBE Goal to the FAA by August 1<sup>st</sup> of the year in which the goal is due, as required by the schedule established by and posted to the website of the FAA.

# FAA:

https://www.faa.gov/sites/faa.gov/files/2021-12/FAAGoalsDueChart%20New\_Final.pdf

The DBE goals will be established in accordance with the 2-step process as specified in 49 CFR Part 26.45. If Kentland BOAC does not anticipate awarding prime contracts the cumulative total value of which exceeds \$250,000 in DOT funds during any of the years within the three-year reporting period, an overall goal will not be developed. However, this DBE Program will remain in effect and Kentland BOAC will seek to fulfill the objectives outlined in 49 CFR Part 26.1.

Step 1. The first step is to determine a base figure for the relative availability of DBEs in the market area. Kentland BOAC will use State of Indiana DBE Directory information and Census Bureau Data as a method to determine the base figure. Kentland BOAC understands that the exclusive use of a list of prequalified contractors or plan holders, or a bidders list that does not comply with the requirements of 49 CFR Part 26.45(c)(2), is not an acceptable alternative means of determining the availability of DBEs.

Step 2. The second step is to adjust, if necessary, the "base figure" percentage from Step 1 so that it reflects as accurately as possible the DBE participation the recipient would expect in the absence of discrimination. Adjustments may be made based on past participation, information from a disparity study (to the extent it is not already accounted for in the base goal), and/or information about barriers to entry to past competitiveness of DBEs on contracts. Kentland BOAC will examine all of the evidence available in its jurisdiction to determine what adjustment, if any, is needed. If the evidence does not suggest an adjustment is necessary, then no adjustment shall be made.

Any methodology selected will be based on demonstrable evidence of local market conditions and be designed to ultimately attain a goal that is rationally related to the relative availability of DBEs in the Kentland BOAC market.

In establishing the overall goal, Kentland BOAC will provide for consultation and publication. This includes consultation with minority, women's and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-

disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the efforts by Kentland BOAC to establish a level playing field for the participation of DBEs. The consultation will include a scheduled, direct, interactive exchange (e.g., a face-to-face meeting, video conference, teleconference) with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process, and it will occur before Kentland is required to submit the goal methodology to the FAA for review pursuant to §26.45(f). The goal submission will document the consultation process in which Kentland BOAC engaged. Notwithstanding paragraph (f)(4) of §26.45, the proposed goal will not be implemented until this requirement is met.

In addition to the consultation described above, the Kentland BOAC will publish a notice announcing the proposed overall goal before submission to the FAA. The notice will be posted on the Kentland Municipal Airport's official internet website. If the proposed goal changes following review by FAA, the revised goal will be posted on the official internet website. This notice will provide that the Kentland BOAC will accept comments on the goal from 30 days from the date of the notice. The notice of the comment period will include the address to which comments may be sent and where the proposal may be reviewed.

The Overall Three-Year DBE Goal submission to the FAA will include a summary of information and comments received, if any, during this public participation process and Kentland BOAC responses.

Kentland BOAC will begin using the overall goal on October 1 of the relevant period unless other instructions from the FAA have been received.

### Project Goals

If permitted or required by the FAA Administrator, an overall goal may be expressed as a percentage of funds for a particular grant or project or group of grants and/or projects, including entire projects. Like other overall goals, a project goal may be adjusted to reflect changed circumstances, with the concurrence of the appropriate operating administration. A project goal is an overall goal and must meet all the substantive and procedural requirements of this section pertaining to overall goals. A project goal covers the entire length of the project to which it applies. The project goal will include a projection of the DBE participation anticipated to be obtained during each fiscal year covered by the project goal. The funds for the project to which the project goal pertains are separated from the base from which the regular overall goal, applicable to contracts not part of the project covered by a project goal, is calculated.

If a goal is established on a project basis, the goal will be used by the time of the first solicitation for a DOT-assisted contract for the project.

### Prior Operating Administration Concurrence

Kentland BOAC understands that prior FAA concurrence with the overall goal is not required. However, if the FAA review suggests that the overall goal has not been correctly calculated or that the method employed by Kentland BOAC for calculating goals is inadequate, the FAA may, after consulting with the Kentland BOAC, adjust the overall goal or require that the goal be adjusted by the Kentland BOAC. The adjusted overall goal is binding. In evaluating the adequacy or soundness of the methodology used to derive the overall goal, the U.S. DOT operating administration will be guided by the goal setting principles and best practices identified by the Department in guidance issued pursuant to §26.9.

A description of the methodology to calculate the overall goal and the goal calculations can be found in Attachment 5 to this program.

# Section 26.47 Failure to meet overall goals

Kentland BOAC cannot be penalized or treated by the Department as being in noncompliance with Part 26, because DBE participation falls short of an overall goal, unless Kentland BOAC fails to administer its DBE program in good faith.

Kentland BOAC understands that to be considered to be in compliance with this part, an approved DBE Program and overall DBE goal, if applicable, must be maintained, and this DBE Program must be administered in good faith.

Kentland BOAC understands that if the awards and commitments shown on the Uniform Report of Awards or Commitments and Payments at the end of any fiscal year are less than the overall goal applicable to that fiscal year, the following actions must be taken in order to be regarded by the Department as implementing this DBE Program in good faith:

(1) Analyze in detail the reasons for the difference between the overall goal and the awards and commitments in that fiscal year;

(2) Establish specific steps and milestones to correct the problems identified in the analysis to enable the goal for the new fiscal year to be fully met;

(3) Kentland BOAC will prepare, within 90 days of the end of the fiscal year, the analysis and corrective actions developed under paragraph (c)(1) and (2) of this section. We will retain copy of analysis and corrective actions in records for a minimum of three years and will make it available to the FAA upon request.

# Section 26.49 How are overall goals established for transit vehicle manufacturers?

Not applicable.

# Section 26.51 Means Recipients Use to Meet Overall Goals

Breakout of Estimated Race-Neutral & Race-Conscious Participation

Kentland BOAC will meet the maximum feasible portion of its overall goal by using raceneutral means of facilitating race-neutral DBE participation. Race-neutral DBE participation includes any time a DBE wins a prime contract through customary competitive procurement procedures or is awarded a subcontract on a prime contract that does not carry a DBE contract goal.

Race-neutral means include, but are not limited to the following:

(1) Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.

(2) Providing assistance in overcoming limitations such as inability to obtain bonding or financing (e.g., by such means as simplifying the bonding process, reducing bonding requirements, eliminating the impact of surety costs from bids, and providing services to help DBEs, and other small businesses, obtain bonding and financing);

(3) Providing technical assistance and other services;

(4) Carrying out information and communications programs on contracting procedures and specific contract opportunities (e.g., ensuring the inclusion of DBEs, and other small businesses, on recipient mailing lists for bidders; ensuring the dissemination to bidders on prime contracts of lists of potential subcontractors; provision of information in languages other than English, where appropriate);

(5) Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;(6) Providing services to help DBEs, and other small businesses, improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;

(7) Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;

(8) Ensuring distribution of the DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors; and

(9) Assisting DBEs, and other small businesses, to develop their capability to

utilize emerging technology and conduct business through electronic media.

The breakout of estimated race-neutral and race-conscious participation can be found in Attachment 5 to this program.

The Kentland BOAC will arrange solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitate participation by DBEs and other small businesses and by making contracts more accessible to small businesses, by means such as those provided under §26.39.

### Contract Goals

If the approved projection under paragraph (c) of §26.51 estimates that the entire overall goal for a given year can be met through race-neutral means, contract goals will not be set during that year, unless the use of contract goals becomes necessary in order meet the overall goal.

Contract goals will be established only on those DOT-assisted contracts that have subcontracting possibilities. A contract goal need not be established on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of DBEs to perform the particular type of work).

Contract goals will be expressed as a percentage of the total amount of a DOT-assisted contract.

# Section 26.53 Good Faith Efforts Procedures in Situations where there are Contract Goals

#### Demonstration of good faith efforts (pre-award)

In cases where a contract goal has been established, the contract in question will only be awarded to a bidder/offeror that has made good faith efforts to meet the contract goal. The bidder/offeror can demonstrate that it has made good faith efforts by either meeting the contract goal or documenting that it has made adequate good faith efforts to do so. Examples of good faith efforts are found in Appendix A to Part 26.

DBELO is responsible for determining whether a bidder/offeror who has not met the contract goal has documented sufficient good faith efforts to be regarded as Responsive.

Kentland BOAC will ensure that all information is complete and accurate and adequately documents the bidder/offeror's good faith efforts before committing to the performance of the contract by the bidder/offeror.

# In all solicitations for DOT-assisted contracts for which a contract goal has been established, the following information will be required of every bidder/offeror:

- (1) Award of the contract will be conditioned on meeting the requirements of this section;
- (2) All bidders or offerors will be required to submit the following information to the recipient, at the time provided in paragraph (3) of this section:
  (i) The names and addresses of DBE firms that will participate in the contract;

(ii) A description of the work that each DBE will perform. To count toward meeting a goal, each DBE firm must be certified in a NAICS code applicable to the kind of work the firm would perform on the contract;

(iii) The dollar amount of the participation of each DBE firm participating;
(iv) Written documentation of the bidder/offeror's commitment to use a DBE subcontractor whose participation it submits to meet a contract goal; and
(v) Written confirmation from each listed DBE firm that it is participating in the contract in the kind and amount of work provided in the prime contractor's commitment.

(vi) If the contract goal is not met, evidence of good faith efforts (as elaborated in Appendix A of Part 26). The documentation of good faith efforts must include copies of each DBE and non-DBE subcontractor quote submitted to the bidder when a non-DBE subcontractor was selected over a DBE for work on the contract; and

- (3) The bidder/offeror will be required to present the information stipulated in paragraph (2) of this section:
- (4) Under sealed bid procedures, as a matter of **responsiveness**, or with initial proposals, under contract negotiation procedures;

Provided that, in a negotiated procurement, including a design-build procurement, the bidder/offeror may make a contractually binding commitment to meet the goal at the time of bid submission or the presentation of initial proposals but provide the information required by paragraph (2) of this section before the final selection for the contract is made by the recipient.

# Administrative reconsideration

Within 5 business days of being informed by Kentland BOAC that it is not responsive because it has not documented adequate good faith efforts, a bidder/offeror may request administrative reconsideration. Bidder/offerors should make this request in writing to the following reconsideration official: James Butler, BOAC President, 2291 W. 1635 South, Kentland, IN 47951, (815) 383-2634. The reconsideration official will not have played any role in the original determination that the bidder/offeror did not document sufficient good faith efforts.

As part of this reconsideration, the bidder/offeror will have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or

made adequate good faith efforts to do so. The bidder/offeror will have the opportunity to meet in person with the reconsideration official to discuss the issue of whether the goal was met or the bidder/offeror made adequate good faith efforts to do. The bidder/offeror will be sent a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to the Department of Transportation.

### Good Faith Efforts procedural requirements (post-solicitation)

The awarded contractor will be required to make available upon request a copy of all DBE subcontracts. The contractor shall ensure that all subcontracts or agreements with DBEs to supply labor or materials include all required contract provisions and mandate that the subcontractor and all lower tier subcontractors perform in accordance with the provisions of Part 26.

Prime contractors will be prohibited from terminating a DBE subcontractor listed in response to a covered solicitation (or an approved substitute DBE firm) without the prior written consent of Kentland BOAC. This includes, but is not limited to, instances in which a prime contractor seeks to perform work originally designated for a DBE subcontractor with its own forces or those of an affiliate, a non-DBE firm, or another DBE firm.

Such written consent will be provided only if Kentland BOAC agrees, for reasons stated in the concurrence document, that the prime contractor has good cause to terminate the DBE firm. For purposes of this paragraph, good cause includes the following circumstances:

- (1) The listed DBE subcontractor fails or refuses to execute a written contract;
- (2) The listed DBE subcontractor fails or refuses to perform the work of its subcontract in a way consistent with normal industry standards. Provided however, that good cause does not exist if the failure or refusal of the DBE subcontractor to perform its work on the subcontract results from the bad faith or discriminatory action of the prime contractor;
- (3) The listed DBE subcontractor fails or refuses to meet the prime contractor's reasonable, non-discriminatory bond requirements.
- (4) The listed DBE subcontractor becomes bankrupt, insolvent, or exhibits credit unworthiness;
- (5) The listed DBE subcontractor is ineligible to work on public works projects because of suspension and debarment proceedings pursuant to 2 CFR Parts 180, 215 and 1,200 or applicable state law;
- (6) Kentland BOAC determined that the listed DBE subcontractor is not a responsible contractor;
- (7) The listed DBE subcontractor voluntarily withdraws from the project and provides Kentland BOAC written notice of its withdrawal;

- (8) The listed DBE is ineligible to receive DBE credit for the type of work required;
- (9) A DBE owner dies or becomes disabled with the result that the listed DBE contractor is unable to complete its work on the contract;
- (10) Other documented good cause that Kentland BOAC has determined compels the termination of the DBE subcontractor. Provided, that good cause does not exist if the prime contractor seeks to terminate a DBE it relied upon to obtain the contract so that the prime contractor can self-perform the work for which the DBE contractor was engaged or so that the prime contractor can substitute another DBE or non-DBE contractor after contract award.

Before transmitting to Kentland BOAC a request to terminate and/or substitute a DBE subcontractor, the prime contractor must give notice in writing to the DBE subcontractor, with a copy to Kentland BOAC, of its intent to request to terminate and/or substitute the DBE, and the reason(s) for the request.

The prime contractor must give the DBE five days to respond to the prime contractor's notice and advise Kentland BOAC and the prime contractor of the reasons, if any, why the DBE objects to the proposed termination of its subcontract and why the prime contractor's action should not be approved. If required in a particular case as a matter of public necessity (*e.g.*, safety), a response period shorter than five days may be provided.

In addition to post-award terminations, the provisions of this section apply to pre-award deletions of or substitutions for DBE firms put forward by offerors in negotiated procurements.

Each prime contract will include a provision stating:

The contractor shall utilize the specific DBEs listed in the contractor's bid response to perform the work and supply the materials for which each is listed unless the contractor obtains prior written consent of Kentland BOAC as provided in 49 CFR Part 26, §26.53(f). Unless such consent is provided, the contractor shall not be entitled to any payment for work or material unless it is performed or supplied by the listed DBE.

Kentland BOAC will require a contractor to make good faith efforts to replace a DBE that is terminated or has otherwise failed to complete its work on a contract with another certified DBE. These good faith efforts shall be directed at finding another DBE to perform at least the same amount of work under the contract as the DBE that was terminated, to the extent needed to meet the contract goal that was established for the procurement. The good faith efforts shall be documented by the contractor. If Kentland BOAC requests documentation from the contractor under this provision, the contractor shall submit the documentation within 7 days, which may be extended for an additional 7 days, if necessary, at the request of the contractor. Kentland BOAC shall provide a

written determination to the contractor stating whether or not good faith efforts have been demonstrated.

If the contractor fails or refuses to comply in the time specified, the contracting office/representative of Kentland BOAC may issue an order stopping all or part of payment/work until satisfactory action has been taken. If the contractor still fails to comply, the contracting officer may issue a termination for default proceeding.

# Section 26.55 Counting DBE Participation

DBE participation will be counted toward overall and contract goals as provided in §26.55. The participation of a DBE subcontractor will not be counted toward a contractor's final compliance with its DBE obligations on a contract until the amount being counted has actually been paid to the DBE.

In the case of post-award substitutions or additions, if a firm is not currently certified as a DBE in accordance with the standards of subpart D of this part at the time of the execution of the contract, the firm's participation will not be counted toward any DBE goals, except as provided for in §26.87(j).

Pursuant to Sec. 150 of the FAA Reauthorization Act of 2018, firms that exceed the business size standard in § 26.65(b) will remain eligible for DBE certification and credit on FAA-funded projects as long as they do not exceed the small business size standard, as adjusted by the United States Small Business Administration, for the NAICS code(s) in which they are certified.

# SUBPART D – CERTIFICATION STANDARDS

# Section 26.61 – 26.73 Certification Process

Kentland BOAC is a non-certifying member of the Indiana Unified Certification Program (UCP). Indiana UCP will use the certification standards of Subpart D of Part 26 to determine the eligibility of firms to participate as DBEs in DOT-assisted contracts. To be certified as a DBE, a firm must meet all certification eligibility standards. Certifying Indiana UCP members make all certification decisions based on the facts as a whole.

For information about the certification process or to apply for certification, firms should contact:

Indiana Department of Transportation <u>https://www.in.gov/indot/doing-business-with-indot/economic-</u> <u>opportunity/disadvantaged-business-enterprise-dbe-certification/</u> Derrick Casson, DBE Certification Manager, (317) 605-8433, <u>dcasson@indot.in.gov</u> The Uniform Certification Application form and documentation requirements are found in Attachment 8 to this program.

# SUBPART E – CERTIFICATION PROCEDURES

# Section 26.81 Unified Certification Programs

Kentland BOAC uses the Unified Certification Program (UCP) administered by Indiana Department of Transportation. The UCP will meet all of the requirements of this section.

# SUBPART F - COMPLIANCE AND ENFORCEMENT

# Section 26.101 Compliance Procedures Applicable to Kentland BOAC

Kentland BOAC understands that if it fails to comply with any requirement of this part, Kentland BOAC may be subject to formal enforcement action under §26.103 or §26.105 or appropriate program sanctions by the concerned operating administration, such as the suspension or termination of Federal funds, or refusal to approve projects, grants or contracts until deficiencies are remedied. Program sanctions may include, in the case of the FHWA program, actions provided for under 23 CFR 1.36; in the case of the FAA program, actions consistent with 49 U.S.C. 47106(d), 47111(d), and 47122; and in the case of the FTA program, any actions permitted under 49 U.S.C. chapter 53 or applicable FTA program requirements.

# Section 26.109 Information, Confidentiality, Cooperation and intimidation or retaliation

Information that may reasonably be regarded as confidential business information, consistent with Federal, state, and local law will be safeguarded from disclosure to third parties.

Notwithstanding any provision of Federal or state law, information that may reasonably be construed as confidential business information will not be released to any third party without the written consent of the firm that submitted the information, including applications for DBE certification and supporting information. However, this information will be transmitted to DOT in any certification appeal proceeding under §26.89 or to any other state to which the individual's firm has applied for certification under §26.85.

All participants in the Department's DBE program (including, but not limited to, recipients, DBE firms and applicants for DBE certification, complainants and appellants, and contractors using DBE firms to meet contract goals) are required to cooperate fully and promptly with DOT and recipient compliance reviews, certification reviews, investigations, and other requests for information. Failure to do so shall be a ground for appropriate action against the party involved (e.g., with respect to recipients, a finding of noncompliance; with respect to DBE firms, denial of certification or removal of eligibility and/or suspension and debarment; with respect to a complainant or appellant, dismissal

of the complaint or appeal; with respect to a contractor which uses DBE firms to meet goals, findings of non-responsibility for future contracts and/or suspension and debarment).

Kentland BOAC, contractor, or any other participant in the program will not intimidate, threaten, coerce, or discriminate against any individual or firm for the purpose of interfering with any right or privilege secured by this part or because the individual or firm has made a complaint, testified, assisted, or participated in any manner in an investigation, proceeding, or hearing under this part. Kentland BOAC understands that it is in noncompliance with Part 26 if it violates this prohibition.

# **ATTACHMENTS**

## [List and append]

- Attachment 1 Regulations: 49 CFR Part 26 or website link
- Attachment 2 Organizational Chart
- Attachment 3 Bidder's List Collection Form
- Attachment 4 DBE Directory or link to DBE Directory
- Attachment 5 Overall Goal Calculations
- Attachment 6 Demonstration of Good Faith Efforts or Good Faith Effort Plan Forms 1 & 2
- Attachment 7 DBE Monitoring and Enforcement Mechanisms
- Attachment 8 DBE Certification Application Form
- Attachment 9 State's UCP Agreement

## Attachment 10 Small Business Element Program

#### ATTACHMENT 1 Regulations: 49 CFR Part 26 Website Link

49 CFR Part 26 is available at:

https://www.ecfr.gov/current/title-49/subtitle-A/part-26?toc=1

#### ATTACHMENT 2 Organizational Chart

Kentland Board of Aviation Commissioners President Airport Manager & DBELO

#### ATTACHMENT 3 Bidder's List Collection Form

The information below must be collected from every bidder who submits a quote/bid to the Kentland BOAC and every potential subcontractor who submitted a quote/bid to each bidder. §26.11(c) requires Kentland BOAC to collect information from all bidders and subcontractors, including unsuccessful ones.]

Firm Name	Firm Address/ Phone #	DBE or Non- DBE Status (verify via State's UCP Directory)	Age of Firm	Annual Gross Receipts
			<ul> <li>Less than 1 year</li> <li>1-3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>
			<ul> <li>Less than 1 year</li> <li>1-3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>
			<ul> <li>Less than 1 year</li> <li>1-3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>
			<ul> <li>Less than 1 year</li> <li>1 - 3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>
			<ul> <li>Less than 1 year</li> <li>1 - 3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>
			<ul> <li>Less than 1 year</li> <li>1 - 3 years</li> <li>4-7 years</li> <li>8-10 years</li> <li>More than 10 years</li> </ul>	<ul> <li>Less than \$500K</li> <li>\$500K - \$1 million</li> <li>\$1-2 million</li> <li>\$2-5 million</li> <li>Greater than \$5 million</li> </ul>

# **ATTACHMENT 4**

Indiana DBE Directory

The online Indiana Disadvantaged Business Enterprise directory is located at <u>https://entapps.indot.in.gov/DBELocator/</u>

#### ATTACHMENT 5

#### Overall DBE Three-Year Goal Methodology

Name of Recipient: Kentland Board of Aviation Commissioners, Kentland Municipal Airport

Goal Period: FY-2023-2024-2025 – October 1, 2022, through September 30, 2025

	Total	\$ 2,133,334
	FY-2025	\$ 533,334
	FY-2024	\$ 350,000
DOT-assisted contract amount:	FY-2023	\$ 1,250,000

**FY 2023 Goal 9.53%**: to be accomplished through 9.53% RC and 0% RN **FY 2024 and FY 2025 Goal 4.19%** to be accomplished 4.19% RC and 0% RN

Total dollar amount to be expended on DBEs: \$156,136

Describe the Number and Type of Contracts that the airport anticipates awarding:

FY 2023 West Parking Apron – Paving, Marking, Lighting & Access Road – Phase 4 Total \$1,250,000, Federal share \$1,125,000

FY2024 Airport Master Plan: \$350,000 Total, Federal share \$315,000

FY 2025 Parallel Taxiway Phase 1 Design \$166,667 Total, Federal share \$150,000 Relocate Fuel Facility \$366,667 Total, Federal share \$330,000

**Market Area**: Newton, Lake , Jasper, Benton and County, Indiana. For engineering services Marion County was added as that is the location of most aviation engineering firms in the state.

Step 1. Actual relative availability of DBEs

The base figure for the relative availability was calculated as follows:

Method: Use Indiana DBE Directory https://entapps.indot.in.gov/DBELocator/

and Census Bureau Data from <a href="https://data.census.gov/cedsci/table">https://data.census.gov/cedsci/table</a>

<u>Unweighted Availability of DBE Firms:</u> The design of the 2025 projects has not yet started, so the weighting of the work items is still an estimate. Therefore, unweighted and weight availability of firms is being considered.

FY 2023 West Parking Apron - Paving, Marking, Lighting & Access Road - Phase 4							
Work Element	NAISC Description	NAISC	Census	Directory	DBE %		
Haul route, crushed ag	Stone Mining and Quarrying	21231	0	0	0.00%		
	Highway, Street and Bridge						
Concrete & Asphalt	Construction	237310	10	0	0.00%		
	Highway, Street and Bridge						
Asphalt	Construction	237310	10	4	40.00%		
	Highway, Street and Bridge						
Mob/Demob, Misc	Construction	237310	10	4	40.00%		
Maint. of Traffic	All other support services	561990	28	1	3.57%		
	Highway, Street and Bridge						
Marking	Construction	237310	10	0	0.00%		
10% of primary item	Truck Transportation - Local	484220	78	9	11.54%		
Bid Assistance	Engineering Services	541330	303	12	3.96%		
CA & Observation							
Services	Engineering Services	541330	303	12	3.96%		
Construction	Surveying & Mapping Services						
Engineering	(except geophysical)	541370	9	2	22.22%		
5% of concrete	Testing Laboratories	541380	22	2	9.09%		
Erosion Control,							
Seeding	Landscaping Services	561730	129	7	5.43%		
Total			912	53			
					5.81%		

FY 2024 Airport Master P	lan				
Work Element	NAISC Description	NAISC	Census	Directory	DBE %
Airport Planning	Engineering Services	541330	303	7	2.31%
	Survey and Mapping				
	Services (except				
Boundary Survey	geophysical)	541370	9	2	22.22%
	Environmental Consulting				
Environmental Planning	Services	541620	9	2	22.22%
	Other Scientific and				
	Technical Consulting				
Architectural Investigation	Services	541690	9	0	0.00%
Total			330	11	
					3.33%

FY 2025 Parallel Taxiv	way - Phase 1 Design				
Work Element	NAISC Description	NAISC	Census	Directory	DBE %
Design	Engineering Services	541330	303	12	3.96%
	Survey and Mapping Services (except				
Survey	geophysical)	541370	9	2	22.22%
Total			312	14	
					4.49%

FY 2025 Relocate Fuel Facility to Accommodate parallel taxiway, Acquire larger tank for Avga							
Work Element		NAISC	Census	Directory	DBE %		
Design	Engineering Services	541330	303	10	3.30%		
	Poured Concrete Structure						
Concrete Pad	Contractors	238110	39	5	12.82%		
	Oil and Gas Pipeline Related						
Fuel System Relocation	Construction	237120	3	0	0.00%		
Total			345	15			
					4.35%		

The data source or demonstrable evidence used to derive the numerator was: <u>https://entapps.indot.in.gov/DBELocator/</u>. The DBE firms in each of the above NAICS codes were reviewed to identify only those within the market area. Further any with work specialties not applicable to the Kentland Municipal Airport projects

The data source or demonstrable evidence used to derive the denominator was: <u>https://data.census.gov/cedsci/table</u> for the most recent year of data available (2020). Data was gathered for each of the NAICS codes above for each of the counties within the market area.

Dividing the total number of DBEs by the total number of All Firms gives a base DBE availability figure for each contract. The availability figures for all contracts were then combined and averaged to provide the basis for the three-year overall goal. The base goal projections are as follows:

- Fiscal Year #1 5.81%
- Fiscal Year #2 3.33%
- Fiscal Year #3 4.49%
- Fiscal Year #3 4.35%

Average of weighted availability: (5.81%+ 3.33%+4.49%+4.35%)/4 = 4.495%

Unweighted base of DBE Goal: 4.50%

Weighted Availability of DBE firms: The following is the weighted average for each of the plan years.

FY 2023 West Parking Apron - Paving, Marking, Lighting & Access Road - Phase 4									
Work Element	NAISC Description	NAISC	Ele	ement Cost	Census	Directory	DBE %	DE	BE\$
Haul route, crushed	Stone Mining and								
ag	Quarrying	21231	\$	63,750	0	0	0.00%	\$	-
	Highway, Street and								
Concrete & Asphalt	Bridge Construction	237310	\$	650,832	10	0	0.00%	\$	-
	Highway, Street and								
Asphalt	Bridge Construction	237310	\$	76,500	10	4	40.00%	\$	30,600.00
	Highway, Street and								
Mob/Demob, Misc	Bridge Construction	237310	\$	113,000	10	4	40.00%	\$	45,200.00
	All other support								
Maint. of Traffic	services	561990	\$	10,000	28	1	3.57%	\$	357.14
	Highway, Street and								
Marking	Bridge Construction	237310	\$	22,500	10	0	0.00%	\$	-
10% of primary	Truck Transportation -								
item	Local	484220	\$	65,083	78	9	11.54%	\$	7,509.58
Bid Assistance	Engineering Services	541330	\$	15,000	303	12	3.96%	\$	594.06
CA & Observation									
Services	Engineering Services	541330	\$	135,000	303	12	3.96%	\$	5,346.53
	Surveying & Mapping								
Construction	Services (except								
Engineering	geophysical)	541370	\$	35,000	9	2	22.22%	\$	7,777.78
5% of concrete	Testing Laboratories	541380	\$	37,685	22	2	9.09%	\$	3,425.91
Erosion Control,	Landscaping								
Seeding	Services	561730	\$	25,650	129	7	5.43%	\$	1,391.86
Total			\$	1,250,000	912	53		\$	102,202.86
									8.18%

FY 2024 Airport Master Plan									
Work Element	NAISC Description	NAISC	Elei	ment Cost	Census	Directory	DBE %	DE	BE\$
Airport Planning	Engineering Services	541330	\$	275,000	303	7	2.31%	\$	6,353.14
	Survey and Mapping								
	Services (except								
Boundary Survey	geophysical)	541370	\$	40,000	9	2	22.22%	\$	8,888.89
Environmental	Environmental								
Planning	Consulting Services	541620	\$	20,000	9	2	22.22%	\$	4,444.44
	Other Scientific and								
Architectural	Technical Consulting								
Investigation	Services	541690	\$	15,000	9	0	0.00%	\$	-
Total			\$	350,000	330	11		\$	19,686.47
									5.62%

FY 2025 Parallel Taxiway - Phase 1 Design							
Work Element	NAISC Description	NAISC	Cost	Census	Directory	DBE %	DBE \$
Design	Engineering Services	541330	\$136,667	303	12	3.96%	\$ 5,412.55
	Survey and Mapping						
	Services (except						
Survey	geophysical)	541370	\$ 30,000	9	2	22.22%	\$ 6,666.67
Total			\$166,667	312	14		\$12,079.22
							7.25%

FY 2025 Relocate Fuel Facility to Accommodate parallel taxiway, Acquire larger tank for Avgas									
Work Element	NAISC Description	NAISC	С	ost	Census	Directory	DBE %	DB	E \$
Design	Engineering Services	541330	\$	20,000	303	10	3.30%	\$	660.07
	Poured Concrete								
Concrete Pad	Structure Contractors	238110	\$	40,000	39	5	12.82%	\$5	5,128.21
Fuel System	Oil and Gas Pipeline								
Relocation	Related Construction	237120	\$	306,667	3	0	0.00%	\$	-
Total			\$	366,667	345	15		\$5	5,788.27
									1.58%

The base goal projection considering weighting is as follows:

- Total Weighted DBE Availability (\$102,202.86+\$19,686.47+\$12,079.22+\$5,788.27) = \$139,756.82
- Total for All Trades: (\$1,250,000+\$350,000+\$166,667+\$366,667) = \$2,133,334

Dividing the weighted DBE totals by the total estimate for all trades gives a base DBE availability figure for the projects anticipated during the goal-setting period. This figure is expressed as a percentage and serves as the basis for the three-year overall goal.

Weighted base of DBE Goal: 6.55%

However, there is a level of uncertainty in the weighted base due to the competitive nature of obtaining the funding for the terminal development. Thus to mitigate some of the uncertainty, the weighted and unweighted base DBE goals have been averaged to provide a project based DBE goal. Also, the current lack of availability due to staff shortages adds to uncertainty in the availability of DBE firms for the projects.

Project base DBE goal (4.50%+ 6.55%)/ 2 = 5.53%

#### Step 2: Adjustments to Step 1 base figure

After calculating a base figure of the relative availability of DBEs, evidence was examined to determine what, if any, adjustment to the base figure was needed in order to arrive at the overall goal.

#### Past History Participation

One piece of data used to determine the adjustment to the base figure was the median of historical DBE accomplishments, as follows:

FY	Total Grant \$ Amount	D	BE Go	als	Acc	omplish	ments		
		RC	RN	Total	RC	RN	Total	Type of work	
FY 2014	\$150,000	NA		NA	NA		NA	Acquire Land	
FY 2015	\$150,000	NA		NA	NA		NA	Acquire Land	
FY 2016	\$192,168	NA		NA	NA		NA	Acquire Land & Design	
FY 2020	\$1,000,000	7.18%		7.18%	7.18%	5.08%	12.26%	Construct Apron Division A	
FY 2021	\$1,067,964	7.18%		7.18%	7.18%	4.68%	11.86%	Construct Apron – Division B	
FY 2022	\$150,000	0%		0%	0%		0%	Grant received, no contracts awarded, rolled to FY 2023 Contracts	

Arranging this historical accomplishments data of projects with DBE opportunity from low to high,11.86% and 12.26%) the median is between the two averaged at 12.06%.

#### Construct Apron Goal

The upcoming projects are very different, with the final phase of the Construct Apron being construction with more DBE participation opportunities and a historical record of participation and the others being primarily professional services or equipment. Therefore, it is recommended that different goals be established for the different types of project.

The historical data is applicable to the construct apron project. Step 1 Project based weighted and unweighted DBE goal averaged with historical average DBE participation: ((5.81% + 8.18%) + 12.06%))/2 = 9.53%

To arrive at an overall goal, the Step 1 averaged weighted and unweighted base figure was added to the Step 2 adjustment figure and the total was averaged, arriving at an overall goal of **9.53%** for construct apron goal. Kentland BOAC believes this adjusted goal accurately reflects DBE participation that can be achieved for the type(s) of work being awarded for the construct apron, given the DBE goal was exceeded on the previous phases, but recognizing the elements and contractor availability will vary for this project.

#### Other projects

Since there is no historical data applicable to the other upcoming projects, the weighted and unweighted DBE figures for only those projects will be used to set the goal.

Average unweighted (3.33%+ 4.49%+\$4.53%)/3 = 4.12% Average weighted (\$19,686.47 + \$12,079.22 + \$5,788.27)/ (\$350,000 + \$166,667 + \$366,667) = 4.25% Overall average (4.12%+4.25%)/2 = 4.19% The results in an overall goal of **4.19%** for the upcoming projects other than construct apron. The Kentland BOAC believes this adjusted goal accurately reflects DBE participation that can be achieved for the type(s) of work being awarded for the proposed project in FY 2024 and FY 2025 that are primarily professional services and equipment.

# Breakout of Estimated "Race and Gender Neutral" (RN) and "Race and Gender Conscious" (RC) Participation.

Kentland BOAC will meet the maximum feasible portion of the overall goal by using RN means of facilitating DBE participation

- 1. Arranging solicitations, times for the presentation of bids, quantities, specifications, and delivery schedules in ways that facilitates DBE, and other small businesses, participation;
- 2. Providing assistance in overcoming limitations such as inability to obtain bonding or financing;
- 3. Providing technical assistance and other services;
- 4. Carrying out information and communications programs on contracting procedures and specific contract opportunities;
- 5. Implementing a supportive services program to develop and improve immediate and long-term business management, record keeping, and financial and accounting capability for DBEs and other small businesses;
- 6. Providing services to help DBEs and other small businesses improve long-term development, increase opportunities to participate in a variety of kinds of work, handle increasingly significant projects, and achieve eventual self-sufficiency;
- 7. Establishing a program to assist new, start-up firms, particularly in fields in which DBE participation has historically been low;
- 8. Ensuring distribution of DBE directory, through print and electronic means, to the widest feasible universe of potential prime contractors;
- 9. Assist DBEs and other small businesses, to develop their capability to utilize emerging technology and conduct business through electronic media.

Kentland BOAC estimates that in meeting the established overall goal of 9.53% for construct apron and 4.19% for other projects, it will obtain 0.00% from RN participation and 9.53% and 4.19% respectively through RC measures.

This breakout is based on the Recipient has a limited history of DBE participation or overachievement of goals to reference and expects to obtain its DBE participation through the use of DBE contract goals or a conscious effort to obtain DBE participation. Therefore, the entire goal is to be obtained through race-conscious participation.

Kentland BOAC will adjust the estimated breakout of RN and RC DBE participation as needed to reflect actual DBE participation [*see §26.51(f)*] and track and report RN and RC participation separately. For reporting purposes, RN DBE participation includes, but is not necessarily limited to the following: DBE participation through a prime contract obtained through customary competitive procurement procedures; DBE participation through a subcontract on a prime contract that does not carry a DBE goal, DBE participation on a prime contract exceeding a contract goal, and DBE participation through a subcontract from a prime contractor that did not consider a firm's DBE status in making the award.

#### PUBLIC PARTICIPATION

#### **Consultation:**

In establishing the overall goal, Kentland BOAC provided for consultation and publication. This process included consultation with minority, women's, and general contractor groups, community organizations, and other officials or organizations which could be expected to have information concerning the availability of disadvantaged and non-disadvantaged businesses, the effects of discrimination on opportunities for DBEs, and the Kentland BOAC's efforts to establish a level playing field for the participation of DBEs. The consultation included a scheduled, direct, interactive exchange with as many interested stakeholders as possible focused on obtaining information relevant to the goal setting process and was conducted before the goal methodology was submitted to the FAA for review. Details of the consultation are as follows.

The consultation was conducted in conjunction with the May Kentland BOAC meeting on May 1, 2023 at 6:00 pm local time at the Kentland Municipal Airport.

The following comments were received during the course of the consultation: (Any comments received will be added after the consultation.)

A notice of the proposed goal was published on the Kentland Municipal Airport's official website before the methodology was submitted to the FAA.

If the proposed goal changes following review by the FAA, the revised goal will be posted on Kentland Municipal Airport's official website.

Notwithstanding paragraph (f)(4) of §26.45, Kentland Municipal Airport proposed goals will not be implemented until this requirement has been met.

### **ATTACHMENT 6**

### Demonstration of Good Faith Efforts - Forms 1 & 2

#### Forms 1 and 2 should be provided as part of any solicitation.

#### FORM 1: DISADVANTAGED BUSINESS ENTERPRISE (DBE) UTILIZATION

The undersigned bidder/offeror has satisfied the requirements of the bid specification in the following manner:

□ Bidder/offeror has met the DBE contract goal The bidder/offeror is committed to a minimum of \_\_\_\_\_ % DBE utilization on this contract.

□ Bidder/offeror has not met the DBE contract goal The bidder/offeror is committed to a minimum of \_\_\_\_\_% DBE utilization on this contract and will submit documentation demonstrating good faith efforts.

Legal name of bidder/offeror's firm: \_\_\_\_\_

Bidder/Offeror Representative:

Name & Title

Signature

Date

#### FORM 2: LETTER OF INTENT

Note: The authorized representative (AR) named below must be an individual vested with the authority to make contracting decisions on behalf of the firm.

Name of bidder/offeror's firm:	
Name & title of firm's AR:	
Phone:	Email:
Name of DBE firm:	
Name & title of DBE firm's AR:	
Address:	
	State: Zip:
Phone:	Email:

Work to be performed by DBE firm:

Description of Work	NAICS	Dollar Amount / %*	Dealer/Manufacturer**

\*Percentage is to be used only in negotiated procurements, including design-build contracts

\*\*For material suppliers only, indicate whether the DBE is a manufacturer or a regular dealer as defined by §26.55.

The undersigned bidder/offeror is committed to utilizing the above-named DBE firm for the work described above. The total expected dollar value of this work is

\$\_\_\_\_\_\_. The bidder/offeror understands that if it is awarded the contract/agreement resulting from this procurement, it must enter into a subcontract with the DBE firm identified above that is representative of the type and amount of work listed. Bidder/offeror understands that upon submitting this form with its bid/offer, it may not substitute or terminate the DBE listed above without following the procedures of 49 CFR Part 26, §26.53.

Date: \_\_\_\_\_

Signature of Bidder/Offeror's Authorized Representative

The undersigned DBE affirms that it is ready, willing, and able to perform the amount and type of work as described above and is properly certified to be counted for DBE participation, therefore.

Date: \_\_\_\_\_

Signature of DBE's Authorized Representative

If the bidder/offeror does not receive award of the prime contract, any and all representations in this Letter of Intent shall be null and void. <u>Submit this page for each DBE subcontractor.</u>

# ATTACHMENT 7

#### **DBE Monitoring and Enforcement Mechanisms**

The Kentland BOAC has available several remedies to enforce the DBE requirements contained in its contracts, including, but not limited to, the following:

- 1. Breach of contract action, pursuant to the terms of the contract;
- 2. Breach of contract action, pursuant to Indiana Code;

In addition, the Federal government has available several enforcement mechanisms that it may apply to firms participating in the DBE problem, including, but not limited to, the following:

- 1. Suspension or debarment proceedings pursuant to 49 CFR Part 26
- 2. Enforcement action pursuant to 49 CFR Part 31
- 3. Prosecution pursuant to 18 USC 1001.

ATTACHMENT 8 DBE Certification Application Form (New form October 2, 2014)



Appendix F

# UNIFORM CERTIFICATION APPLICATION DISADVANTAGED BUSINESS ENTERPRISE (DBE) / AIRPORT CONCESSION DISADVANTAGED BUSINESS ENTERPRISE (ACDBE) 49 C.F.R. Parts 23 and 26

### Roadmap for Applicants

## 1. Should I apply?

You may be eligible to participate in the DBE/ACDBE program if

- The firm is a for-profit business that performs or seeks to perform transportation related work (or a concession activity) for a recipient of Federal Transit Administration, Federal Highway Administration, or Federal Aviation Administration funds.
- . The firm is at least 51% owned by a socially and economically disadvantaged individual(s) who also controls it.
- The firm's disadvantaged owners are U.S. citizens or lawfully admitted permanent residents of the U.S.
- The firm meets the Sonall Business Administration's size standard and does not exceed \$23.98 million in gross
  annual receipts for DBE (\$52.47 million for ACDBEs). (Other size standards apply for ACDBE that are
  banks/financial institutions, car rental companies, pay telephone firms, and automobile dealers.)

#### 2. How do I apply?

First time applicants for DBE certification must complete and submit this certification application and related insterial to the certifying agency in your house state and participate in an on-site interview conducted by that agency. The strached document checklist can help you locate the items you need to submit to the agency with your completed application. If you fail to submit the required documents, your application may be delayed and/or denied. Firms already certified as a DBE do not have to complete this form, but may be asked by certifying agencies outside of your home state to provide a copy of your initial application form, supporting documents, and any other information you submitted to your home state to obtain certification or to any other state related to your certification.

3. Where can I send my application? INSERT UCP PARTICIPATING MEMBER CONTACT INFORMATION]

### 4. Who will contact me about my application and what are the eligibility standards?

The DBE and ACDBE Programs require that all U.S. Department of Transportation (DOT) recipients of federal assistance participate in a statewide Unified Certification Program (UCP). The UCP is a one-stop certification program that eliminates the need for your firm to obtain certification from multiple certifying agencies within your state. The UCP is responsible for certifying firms and maintaining a database of certified DBEs and ACDBEs for DOT grantees, pursuant to the eligibility standards found in 49 C.F.R. Parts 23 and 26.

### 5. Where can I find more information?

U.S. DOT-https://www.civilrights.dot.gov/ (This site provides useful links to the rules and regulations governing the DBE/ACDBE program, questions and answers, and other pertinent information)

SBA—Small Business Size Standards matched to the North American Industry Classification System (NAICS): http://www.census.gov/eos/www/naics/ and http://www.sba.gov/content/table-small-business-size-standards.

In collecting the information requested by this from, the Department of Transportation (Department) complex with the provisions of the Federal Freedom of Information and Privacy Acts (5 U.S.C. 352 and 352a). The Privacy Act provides comprehensive protections for your provent information. This includes how information is collected, used, doclared, stored, and docarded. Your information will not be disclosed to third partice without your consent. The information collected will be used solely to determine your firm's eligibility to participate in the Department's Deadvantaged Basaness Enterprise Program as defined in 49 CFR §26.5 and the Asport Concession Disadvantaged Basaness Enterprise Program in defined in 49 CFR §23.3. You may review DOT's complete Privacy Act Statement in the Tedenol Register published on April 1, 2000 (6) FR 19477).

Under 49 C.F.R. §26.107, dated February 2, 1999 and January 28, 2011, if at any tans, the Department or a recipient has reason to believe that my persons or firm has willfully and knowingly provided incorrect information or made false statements, the Department may antiset incorrect information of the statement proceedings against the person or firm under 2 CFR. Parts 180 and 1200, Nonproceedings against the person or firm under 2 CFR. Parts 180 and 1200, Nonproceedings and Department of Jonice of CFR. Parts 11, Program France and and Cevel Remotive, and/or offset the matter to the Department of Jonice for criminal prosecution under 18 U.S.C. 1001, which penhabes false statements in Federal pengeman.



# INSTRUCTIONS FOR COMPLETING THE DISADVANTAGED BUSINESS ENTERPRISE (DBE) AIRPORT CONCESSIONS DISADVANTAGED BUSINESS ENTERPRISE (ACDBE) UNIFORM CERTIFICATION APPLICATION

NOTE: All participating firms must be for-profit enterprises. If your firm is not for profit, then you do NOT qualify for the DBE/ACDBE program and should not complete this application. If you require additional space for any question in this application, please attach additional sheets or copies as needed, taking care to indicate on each attached sheet copy the section and number of this application to which it refers.

### Section 1: CERTIFICATION INFORMATION

#### A. Basic Contact Information

- (1) Enter the contact name and title of the person completing this application and the person who will serve as your firm's contact for this application.
- (2) Enter the legal name of your firm, as indicated in your finu's Articles of Incorporation or charter.
- (3) Enter the primary phone number of your firm.
- Enter a secondary phone number, if any.
   Enter your femi's fan mamber, if any.
- (6) Enter the contact person's email address.
- (7) Easter your firm's website addresses, if any,
- (8) Enter the street address of the firm where its offices are physically located (not a P.O. Box).
- (9) Enter the mailing address of your firm, if it is different from your firm's street address.

# B. Prise Other Certifications and Applications

- (10) Check the appropriate box indicating whether y fina is carently ontified in the DBE/ACDBE programs, and provide the name of the certifying spency that certified your firm. List the dates of any site visits conducted by your home state and any other states or UCP members. Also provide the names of state UCP members that conducted the review.
- (11) Indicate whether your firm or say of the persons listed has ever been denied certification as a DBE, 8(s), or Small Disadvantaged Business (SDB) firm, or state and local MBE/WBE firm. Indicate if the firm has ever been decertified from one of these programs. Indicate if the application was withdrawn or whether the firm was debarred, suspended, or otherwise had its bidding privileges denied or restricted by any state or local agency, or Federal entity. If your answer is yes, identify the name of the agency, and explain fully the nature of the action in the space provided. Indicate if you have ever appealed this decision to the Department and if so, attach a copy of USDOT's final agency decision(s).

## Section 2: GENERAL INFORMATION

#### A. Business profile:

(1) Give a concise description of the firm's primary activities, the product(s) or services the company provides, or type of construction. If your company offers more than one product/service, list primary product or service first (attach additional sheets if necessary). This description may be used in our UCP online directory if you are certified as a DBE.

- (2) If you know the appropriate NAICS Code for the line(s) of work you identified in your business profile, enter the codes in the space provided.
- State the date on which your firm was established as (3)stated in your firm's Articles of Incorporation or cluster
- (4) State the date each person because a fiens owner.
- (5) Check the appropriate box describing the manner in which you and each other owner acquired conership of your firm. If you checked "Other," explain in the space provided. (6) Check the appropriate box that indicates whether your
- firm is "for profit." If you checked "No," then you do NOT qualify for the DBE/ACDBE program and should not complete this application. All participating firms must be for-profit enterprises. If the firm is a for profit enterprise, provide the Federal Tax ID number as stated on your firm's Federal tax return.
- (7) Check the appropriate box that describes the type of legal business structure of your firm, as indicated in your firm's Articles of Incorporation or similar document. Identify all joint venture partners if applicable. If you checked "Other," briefly explain in the space provided.
- (8) Indicate in the spaces provided how many employees. your firm has, specifying the number of employees who work on a full-time, part-time, and seasonal basis. Attach a list of employees, their job titles, and dates of employment, to your application.
- (9) Specify the firm's gross receipts for each of the past three years, as stated in your firm's filed Federal tax returns. You must submit complete copies of the firm's Federal tax returns for each year. If there are any affiliates or subsidiaries of the applicant firm or owners, you must provide these firms' gross receipts and submit complete copies of these firm(s) Federal tax returns. Affiliation is defined in 49 C.F.R. §26.5 and 13 C.F.R. Part 121.

### B. Relationships and Dealings with Other Businesses

(1) Check the appropriate ben that indicates whether your firm is co-located at any of its business locations, or whether your firm shares a telephone number(s), a whither your him states a teleposition tensor appost office box, any office space, a yand, warehouse, other facilities, any equipment, financing, or any office staff and/or employees with any other business, organization or entity of any kind. If you answered 'Yes," then specify the name of the other firm(s) and fully explain the nature of your relationship with these other businesses by identifying the business or person with whom you have any formal, informal, written, or



oral agreement. Provide an explanation of any items shared with other firms in the space provided.

- 2) Check the appropriate box indicating whether any other firm corrently has or had an ownership interest in your firm at present or at any time in the past. If you checked yes, please explain.
- (3) Check the appropriate box that indicates whether at present or at any time in the past your firm:
- (a) ever existed under different consership, a different type of ownership, or a different name:
- existed as a subsidiary of any other firm;
- (c) existed as a partnership in which one or more of the partners are were other firms;
- (d) owned any percentage of any other firm; and
- (c) had any subsidiaries of its own.
- served as a subcontractor with another firm -05 constituting more than 25% of your firm's receipts.

If you answered "Yes" to any of the questions in (3)(a-0, you may be asked to explain the arrangement in detail.

## Section 3: MAJORITY OWNER INFORMATION

Identify all individuals or holding comparies with any ownership interest in your firm, providing the information requested below (if your firm has more than one owner, provide completed copies of this section for each owner):

#### A. Identify the majority owner of the firm holding 51% or more ownership interest

- (1) Enter the full name of the owner.
- (2) Enter his her title or position within your firm.
- (3) Give his/her home phone number.
- (4) Enter his her home (street) address.
- (5) Indicate this owner's gender.
- (6) Identify the owner's ethnic group membership. If you checked "Other," specify this owner's ethnic group identity not otherwise listed.
- (7) Check the appropriate box to indicate whether this owner is a U.S. citizen or a lawfully admitted permanent resident. If this owner is neither a U.S. citizen nor a lawfully admitted permanent resident of the U.S., then this owner is NOT eligible for certification as a DBE owner.
- (8) Enter the number of years during which this owner has been as owner of your firm.
- (9) Indicate the percentage of the total ownership this person holds and the date acquired, including (if appropriate), the class of stock onned.
- (10) Indicate the dollar value of this owner's initial investment to acquire an ownership interest in your firm, broken down by cash, real estate, equipment, and/or other investment. Describe how you acquired your business and attach documentation substantiaring this investment.

- B. Additional Owner Information (1) Describe the familial relationship of this owner to each other owner of your firm and employees.
- (2) Indicate whether this owner performs a management or supervisory function for any other business. If you

checked "Yes," state the name of the other business and this owner's function/title held in that business.

(3) (a) Check the appropriate box that indicates whether this owner owns or works for any other firm(s) that has any relationship with your firm. If you checked 'Ye." identify the same of the other business, the natore of the business relationship, and the owner's function at the firm.

(b) If the owner works for any other firm, non-profit organization, or is engaged in any other activity more than 10 hours per week, please identify this activity.

- (4) (a) Provide the personal net worth of the own applying for certification in the space provided. Complete and attach the accompanying "Personal Net Worth Statement for DBE/ACDBE Program Eligibility" with your application. Note, complete this section and accompanying statement only for each owner applying for DBE qualification (i.e., for each owner claiming to be socially and economically disadvantaged).
- (b) Check the appropriate box that indicates whether any trust has been created for the benefit of the disadvantaged owner(s). If you answered "Yes," you may be asked to provide a copy of the trust
- (5) Check the appropriate to indicate whether any of your immediate family members, managers, or employees, own, manage, or are associated with another company. Immediate family member is defined in 49 C.F.R. §26.5. If you answered "Yes," provide the name of each person, your relationship to them, the name of the company, the type of business, and whether they own or manage the company.

#### Section 4: CONTROL

- A. Identify the firm's Officers and Board of Directory
- (1) In the space provided, state the name, title, date of appointment, ethnicity, and gender of each officer. (2) In the space provided, state the name, title, date of
- appointment, ethnicity, and gender of each individual serving on your firm's Board of Directors.
- (3) Check the appropriate box to indicate whether any of your firm's officers and/or directors listed above. performs a management or supervisory function for any other business. If you answered "Yes," identify each person by name, his her title, the name of the other business in which she is involved, and hisher function performed in that other business.
- (4) Check the appropriate box that indicates whether any of your firm's officers and/or directors listed above own or work for any other firm(s) that has a relationship with your firm. (e.g., ownership interest, shared office space, financial investments, epsipment leases, personnel sharing, etc.) If you answered "Yes," identify the name of the firm, the individual's name, and the nature of his/her business relationship with that other firm.



B. Duties of Owners, Officers, Directors, Managers and Key Personnel

(1), (2) Specify the roles of the majority and minority mers, directors, officers, and managers, and key personnel who control the functions listed for the business. Submit resumes for each owner and non-owner identified below. State the name of the individual, title, race and gender and percentage ownership if any. Circle the frequency of each person's involvement as follows: "always, frequently, seldom, or never" in each area.

Indicate whether any of the persons listed in this section perform a management or supervisory function for any other business. Identify the person, business, and their title-function. Identify if any of the persons listed above own or work for any other firm(s) that has a relationship with this firm (e.g. ownership interest, shared office space, financial investment, equipment, leases, personnel sharing, etc.) If you answered "Yes," describe the nature of his/her business relationship with that other firm.

C. Inventory: Indicate firm inventory in these categories:

#### (1) Equipment and Vehicles

State the make and model, and current dollar value of each piece of equipment and motor vehicle held and/or used by your firm. Indicate whether each piece is either owned or leased by your firm or owner, whether it is used as collateral, and where this item is stored.

#### (2) Office Space

State the street address of each office space held and/or used by your firm. Indicate whether your firm or owner owns or leases the office space and the current dollar value of that property or its lease.

### (3) Storage Space

State the street address of each storage space held and/or used by your firm. Indicate whether your firm or owner owns or leases the storage space and the current dollar value of that property or its leave. Provide a signed lease agreement for each property.

D. Does your firm rely on any other firm for management functions or employee payroll?

Check the appropriate box that indicates whether your firm. relies on any other firm for management functions or for employee payroll. If you answered "Yes," you may be asked to explain the nature of that reliance and the extent to which the other firm carries out such functions.

## E. Financial / Banking Information

Banking Information. State the name, City and State of your firm's bank. In the space provided, identify the persons able to sign checks on this account. Provide back authorization and signatore cards

Bonding Information. State your firm's bonding limits (in dollars), specifying both the aggregate and project limits.

F. Sources, amounts, and purposes of money loaned to your firm, including the names of persons or firms guaranteeing the lost

State the name and address of each source, the name of person securing the loan, original dollar amount and the current balance of each loss, and the purpose for which each loan was made to your firm. Provide copies of signed loan agreements and security agreements

G. Contributions or transfers of assets to-from your firm and to-from any of its owners or another individual over the past two years:

Indicate in the spaces provided, the type of contribution or asset that was transferred, its corrent dollar value, the person or firm from whom it was transferred, the person or firm to whom it was transforred, the relationship between the two persons and/or firms, and the date of the transfer.

H. Current licenses/permits held by any owner or employee of your firm.

List the name of each person in your firm who holds a professional license or premit, the type of permit or license, the expiration date of the permit or license, and issuing State of the license or penait. Attach copies of licenses, license renewal forms, permits, and haol authority forms.

L Largest contracts completed by your firm in the past three years, if any,

List the name of each owner or contractor for each contract, the name and location of the projects under each contract, the type of work performed on each contract, and the dollar value of each contract.

J. Largest active jobs on which your firm is currently working.

For each active job listed, state the name of the prime contractor and the project number, the location, the type of work performed, the project start date, the anticipated completion date, and the dollar value of the contract.

AIRPORT CONCESSION (ACDBE) APPLICANTS Identify the concession space, address and location at the airport, the value of the property or lease, and fees/lease payments paid to the surport. Provide information concerning any other airport concession businesses the applicant firm or any affiliate owns and/or operates, including name, location, type of concession, and start date of the concession enterprise.

# AFFIDAVIT & SIGNATURE

The Affidavit of Certification must accompany your application for certification. Carefully read the attached affidavit in its entirety. Fill in the required information for each blank space, and sign and date the affidavit in the presence of a Notary Public, who must then notarize the form.

				$(\lambda$
(1) Contact person and Title:		(2) Legal name of firm:		And P
(3) Phone #: ( (4) O	other Phone #: (	(5)	Fax #: (	)
(6) E-mail:	(7) F	irm Websites:		
(8) Street address of firm (No P.O. Box):	City:	County/Parish:	State:	Zip:
(9) Mailing address of firm (fdferend):	Citys	County/Parish:	State:	Zip:
B. Prior/Other Certifications and Applic	ations			
(10) Is your firm currently certified for a DBE ACDBE Names of certifying		ing U.S. DOT program	\$?	
If you are certified in your home state as a D Ask your state UCP about the interstate certification		do <u>not</u> have to complete this	application fo	or other states.
List the dates of any site visits conducted	by your home	state and any other state	es or UCP m	embers:
Date// State/UCP Member:	Dat	e / / State/UCI	Member:	
(11) Indicate whether the firm or any per	rsous instea in t	his application have ever	r been:	
(a) Denied certification or decertified a				
(b) Withdrawn an application for these denied or restricted by any state or lo				bidding privileges
delated of restricted by any state of 10	cat agency, or r	cociar chary? a res a	.40	
If yes, explain the nature of the action. (If ye	ou appealed the d	ecision to DOT or another a	gency, attach	a copy of the decision,
			gency, attach	a copy of the decision,
Sect	ion 2: GENER/	AL INFORMATION		
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-	Partnership	Corporation	on		62
	Limited Liability Company	Joint Ven	fine (Identify a	II JV partners	)
	Applying as an ACDBE				
(8) Nu (Prov	mber of employees: Full-tim side a last of employees, their job	titles, and dates	Part-time	Seasonal to your application).	Total
each ye	cify the firm's gross receipt ar. If there are affiliates or subsi federal tax returns).				
Year	Gross Receipts of Ap	olicant Firm \$		Gross Receipts of A	uffiliate Firms \$
Year	Gross Receipts of Ap	plicant Firm \$		Gross Receipts of A	Affiliate Firms \$
Year	Gross Receipts of Ap Gross Receipts of Ap	plicant Firm \$		Gross Receipts of A	Affiliate Firms \$
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	y formal, informal, written, or or	al agreement. A	luc detail the t	ent sharvel.	
have an	y formal, informal, written, or o	al agreement. A	luo detail the it	ent shared.	
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(1) Full Name:	(2) Title:			me Phone #	
(4) Home Address (Street and Namber):		Cilips	- 1	States	Zip:
		(8) Number of	vears as ov	vner	
(5) Gender: 🗆 Male 🖵 Female		(9) Percentage Class of stor	owned:		
(6) Ethnic group membership (Chec	all that amber	Date acquire	st owned.		
(a) manual Brank management (con-				0.0000	han an thair the
Black Hispanic		(10) Initial invo			Dollar Value
Asian Pacific Native America	in .	acquire owners interest in firm		Cash Real Estate	5
Subcontinent Asian		and even in the	12	Equipment	
Other (specify)				Other	\$
(7) U.S. Citizenship:		Describe how y			2552
to and an and a second second		Started bis			
U.S. Citizen		It was a git	f from:		
Lawfully Admitted Permanent Res	ident	I bought it	from:		
		I inherited	of Frederer		
	other owners a	Other	0/00/01/92		
B. Additional Owner Information (1) Describe familial relationship to (2) Does this owner perform a man If Yes, identify: Name of Business: (3)(a) Does this owner own or work	gement or sup for any other f	Other (Attach document and employees: ervisory function Fus irun(s) that has a	atton aubata for any of tion/Title: relationsh	ntiating your her busines ip with this	s? 🛛 Yes 🖓 No
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1) Full Name:	(2) Title:		(3) 1	Home Phone	F:
4) Home Address (Street and Number):		City:	- 10	States	20pi
5) Gender: All Male Female 6) Ethnic group membership (Check of Black Hispanic Asian Pacific Native American Subcontinent Asian Other (specify) 7) U.S. Citizenship: U.S. Citizen Lawfully Admitted Permanent Resid B. Additional Owner Information (1) Describe familial relationship to o	i 	(8) Number (9) Percent Class of Date act (10) Initial acquire ow interest in 1 Describe ho Started It was I boug I inher Other (Attach docu	stock owned nired	<ul> <li>Type Cash Real Estate Equipment Other</li> <li>ed your busine self</li> </ul>	Dollar Value S S S S
2) Does this owner perform a manage f Yes, identify: Name of Business:	or any other 1 ts, equipment, le he nature of th er firm, non-p identify this a of this disade benefit of thi of the trust ins members, ma	firm(s) that I mrs. personnel e relationship profit organi ctivity; cantaged ow is disadvanta trament). magers, or e	Function Title tas a relation blaring, etc.) and the own zation, or is o ner applying ged owner(s) mployees ow	ship with this Yes No ner's function engaged in an for certificati )? Yes n n, manage, o	firm? (e.g. ownership at the firm: y other activity lon? \$ No

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16	я	4		2	b
	c,				1

# Section 4: CONTROL

		Na	THE .		T	tle	Date Appointed	Ethnicity	Gender
1) Officers of the Co	mpany (a)								
	(b)				-		-	-	-
	(c)				-		-	-	
	(d)						-		-
2) Board of Directory					-		-		
cy board or barectory	(b)				-		-		-
	1.4						-		
	(c)								
	(d)						2 2	1	
Business: Person: Business:			Title: Functio	û					
	, annurship sourcest, sh	and off							
with this firm? (e.g. Yes No If Y Firm Name:	, annurship interest, al es, identify for eac	larnd off It	ice space.	financial	imesteventi,	iquipment		(sharing, etc.)	
Firm Name:	annership interest, ik es. identify for eac dationship: s. Officers, Direct s management perso S = Seldom	tors, M mel uk Major Name	Person Person lanager o contro ity Onna	fnancsal , and K /your fir r (51% o	terrestments, Cey Person to in the fol e more)	net overlag an Mino Name	leaner, persone eas (Attack sep city Owner (494	( sharing, etc.) trate sheets a 's or less)	_
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## 2. Complete for all Officers, Directors, Managers, and Key Personnel who control the following functions for the firm. (Attach separate sheets as needed).

A= Always S = Seldom	Office Name		e Manag	er Key Personnel		icer Dir ne:	ector Man	sget/Key Personasel
F - Frequently N - Never		and Gend at Owned			Ra	e and G cent Ou		
Sets policy for company direction/scope of operations	A	F	s	N	A	F	s	N
Bidding and estimating	A	F	s	N	A	F	S	N
Major purchasing decisions	A	F	8	N	A	F	5	N
Marketing and sales	A	F	S.	N	A	F	s	N
Supervises field operations	A	F	S.	N	A	F	8	N
Attend bid opening and lettings	A.	F	8	N	A	F	- 5	N
Perform office management (billing, accounts receivable/prysble, etc.)	A	F	s	Ň	A	F	s	N
Hires and fires management staff	A	F	S	N	A.	F	5	N
Hire and fire field staff or crew	A	F	8	N	A	F	s	N
Designates profits spending or investment	A	F	8	N	A	F	5	N
Obligates business by contract/credit	A	F	8	N	A	F	5	N
Purchase equipment	A	F	S.	N	A	F	S	N
Signs business checks	A	P	- 5	N	A	F	8	N

Do any of the persons listed in B1 or B2 perform a management or supervisory function for any other business? If Yes, identify the person, the business, and their title/function:

Do any of the persons listed above own or work for any other firm(s) that has a relationship with this firm? (e.g., ownership interest, shared office space, financial investments, equipment, leases, personnel sharing, etc.) If Yes, describe the nature of the business relationship:

C. Inventory: Indicate your firm's inventory in the following categories (Please attach additional sheets if needed):

1. Equipment and Vehicles

Make and Model	Current Value	Owned or Leased by Firm or Owner?	Used as collateral?	Where is item stored?
L.				
2. Office Space Street Address	Owned or Lea	sed by Firm or Owner?	Current Value	e of Property or Lease
		DEFICIENCE CONTRACTO	n Application • Page 10 o	

Street A	ådress	Owned or L Firm or O		urrent Value of Pro	perty or Lease
. Does your firm rely	on any other firs	n for management f	anctions or emp	ployee payroll? 🗖 )	i'es 🖬 No
Financial/Banking I	aformation (Prov	ide bank authorization i	and signature care	du)	
ame of bank: he following individua	ls are able to sign	City a checks on this accou	nd State:		
ame of bank:		City a	nd State:		
he following individua	Is are able to sign	checks on this account	ut:		
onding Information:					ect limits:
. Identify all sources, istitutions. Identify w BE/ACDBE. Include Provide copies of signed l ame of Source Add	hether you the or the names of any	oper and any other persons or firms go	person or firm l	loaned money to the loan, if other than t	applicant
		Guaranteeing the Loan	Amount	Balance	pose of Long
. List all contribution dividual over the pas	s or transfers of	assets to/from your	firm and to from	m any of its owners	or another
ontribution/Asset	Dollar Value	From Whom Transferred	To Whom Transferred	Relationship	Date of Transfer
List current licenses g. contractor, orginoer,	/permits held by architect, etc.)(Atta	any owner and/or e ch additional shoets if s	mployee of you weded):	r firm	
Name of License Per		Type of License	Permit	Expiration Date	State
<u>.</u>					

Name of Owner/Contractor	Name/Location of Project	Type of	Work Perform	ned	Dollar Value of Contract
. List the three largest act	ive jobs on which your	firm is currently w	vorking:		
Name of Prime Contractor and Project Number	Location of Project	Type of Work	Project Start Date	Anticipated Completion Date	
¥					
AIRPORT CONCE	SSION (ACDBE) APP	LICANTS ONLY 2	MUST COMP		
	SSION (ACDBE) APP	LICANTS ONLY 2 ACDBE applicant Lat Value of	MUST COMP	LETE THIS	
AIRPORT CONCE	SSION (ACDBE) APP mation concerning the Address / Location	LICANTS ONLY 2 ACDBE applicant Lat Value of	MUST COMP firm: (Property or	LETE THIS	SECTION case Payments
AIRPORT CONCE	SSION (ACDBE) APP mation concerning the <u>Address / Location</u> <u>Airport</u>	LICANTS ONLY 3	MUST COMP firm: (Property or Lease	LETE THIS	SECTION case Payments to the Airport
AIRPORT CONCE dentify the following infor Concession Space	SSION (ACDBE) APP mation concerning the <u>Address / Location</u> <u>Airport</u>	LICANTS ONLY 3	MUST COMP firm: (Property or Lease	LETE THIS	ESECTION case Payments to the Airport
AIRPORT CONCE dentify the following infor <u>Concession Space</u> rovide information conce ad/or operates, including	SSION (ACDBE) APP mation concerning the <u>Address / Location</u> <u>Airport</u> name, location, type of	LICANTS ONLY 3	MUST COMP firm: (Property or Lease sees the applicant date of con	LETE THIS	<u>section</u> <u>case Payments</u> to the Airport



# AFFIDAVIT OF CERTIFICATION

This form must be signed and notarized for each owner upon which disadvantaged status is relied.

## A MATERIAL OR FALSE STATEMENT OR OMISSION MADE IN CONNECTION WITH THIS APPLICATION IS SUFFICIENT CAUSE FOR DENIAL OF CERTIFICATION, REVOCATION OF A PRIOR APPROVAL, INITIATION OF SUSPENSION OR DEBARMENT PROCEEDINGS, AND MAY SUBJECT THE PERSON AND/OR ENTITY MAKING THE FALSE STATEMENT TO ANY AND ALL CIVIL AND CRIMINAL PENALTIES AVAILABLE PURSUANT TO APPLICABLE FEDERAL AND STATE LAW.

and that I have read and understood all of the questions in this application and that all of the foregoing information and statements submitted in this application and its attachments and supporting documents are true and correct to the best of my knowledge, and that all responses to the questions are full and complete, omitting no material information. The responses include all material information necessary to fully and accurately identify and explain the operations, capabilities and pertinent history of the namod firm as well as the ownership, control, and affiliations thereof.

I recognize that the information submitted in this application is for the purpose of inducing certification approval by a government agency. I understand that a povernment agency may, by means it deems appropriate, determine the accuracy and truth of the statements in the application, and I anthorize such agency to contact any entity named in the application, and the named firm's bonding companies, bonking institutions, credit agencies, contractors, clients, and other certifying agencies for the purpose of verifying the information supplied and determining the named firm's eligibility.

I agree to submit to government audit, examination and review of books, records, documents and files, in whatever form they exist, of the named firm and its affiliates, inspection of its places(s) of business and equipment, and to permit interviews of its principals, agents, and employees. I understand that refund to permit such inquiries shall be grounds for denial of certification.

If awarded a contract, subcontract, concession lease or soblesse, I agree to promptly and directly provide the prime contractor, if any, and the Department, recipient agency, or federal funding agency on an ongoing basis, current, complete and accurate information regarding (1) work performed on the project. (2) payments, and (3) proposed changes, if any, to the foregoing arrangements.

I agree to provide written notice to the recipient agency or Unified Certification Program of any material change in the information contained in the original application within 30 calendar days of such change (e.g., ownership changes, address-telephone number, personal net worth exceeding \$1.32 million, etc.). I acknowledge and agree that any misrepresentations in this application or in records pertaining to a contract or subcontract will be grounds for terminuting any contract or subcontract which may be awarded; denial or revocation of certification; suspension and debarment; and for initiating action under federal and/or state law concerning false statement, fraud or other applicable offenses.

I certify that I am a socially and economically disadvantaged individual who is an owner of the above-referenced firm seeking certification as a Disadvantaged Business Enterprise or Airport Concession Disadvantaged Business Enterprise. In support of my application, I certify that I am a member of one or more of the following groups, and that I have held myself ont as a member of the group(s): (Check all that apply):

Female
 Black American
 Hispanic American
 Native American
 Asian-Pacific American
 Subcontinent Asian American
 Other (specify)

I certify that I nm socially disadvantaged because I have been subjected to racial or ethnic prejudice or cultural bias, or have suffered the effects of discrimination, because of my identity as a member of one or more of the groups identified above, without regard to my individual qualities.

I further certify that my personal net worth does not exceed \$1.32 million, and that I am economically disadvantaged because my ability to compete in the free enterprise system has been impaired due to diminished capital and credit opportunities as compared to others in the same or similar line of business who are not socially and economically disadvantaged.

I declare under penalty of perjury that the information provided in this application and supporting documents is true and correct.

Signature .

(DBE/ACDBE Applicant)

NOTARY CERTIFICATE

t) (Date)

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# UNIFORM CERTIFICATION APPLICATION SUPPORTING DOCUMENTS CHECKLIST

In order to complete your application for DBE or ACDBE certification, you must attach copies of all of the following REQUIRED documents. A failure to supply any information requested by the UCP may result in your firm denied DBE/ACDBE certification.

## Required Documents for All Applicants

Resumes (that include places of employment with corresponding dates), for all owners, officers, and key personnel of the applicant firm.

Personal Net Worth Statement for each socially and economically disadvantaged owners comprising 51% or more of the ownership percentage of the applicant firm.

Personal Federal tax returns for the past 3 years, if

applicable, for each disadvantaged owner

Federal tax returns (and requests for extensions) filed by the firm and its affiliates with related schedules, for the past 3 years.

Documented proof of contributions used to acquire ownership for each owner (e.g., both sides of cancelled checks)

Signed loan and security agreements, and bonding forms

List of equipment and/or vehicles owned and leased including VIN numbers, copy of titles, proof of ownership, insurance cards for each vehicle.

Title(s), registration certificate(s), and U.S. DOT numbers for each truck owned or operated by your firm

Licenses, license renewal forms, permits, and haul authority forms

Descriptions of all real estate (including office/storage)

space, etc.) owned leased by your firm and documented proof of ownership/signed leases

 Documented proof of any transfers of assets to from your firm and/or to/from any of its owners over the past 2 years
 DBE/ACDBE and SBA 8(a), SDB, MBE/WBE

certifications, denials, and/or decertifications, if applicable, and any U.S. DOT appeal decisions on these actions.

Bank authorization and signatory cards

Schedule of salaries (or other remmeration) paid to all

officers, managers, owners, and/or directors of the firm

 List of all employees, job titles, and dates of employment.
 Proof of warehouse'storage facility ownership or lease arrangements

# Partnership or Joint Venture

Original and any susended Partnership or Joint Venture Agreements

# Corporation or LLC

 Official Articles of Incorporation (signed by the state official)

Both sides of all corporate stock certificates and your

firm's stock transfer ledger

Shareholders' Agreement(s)

Minutes of all stockholders and board of directors meetings

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Corporate by-laws and any amendments

Corporate bank resolution and bank signature cards

Official Certificate of Formation and Operating Agreement with any amendments (for LLCs)

## **Optional Documents to Be Provided on Request**

The UCP to which you are applying may require the submission of the following documents. If requested to provide these document, you must supply them with your application or at the on-site visit.

D Proof of citizenship

Invarance agreements for each truck owned or operated by your firm

Audited financial statements (if available)

C Personal Federal Tax returns for the past 3 years, if

applicable, for other disadvantaged owners of the firm.

Trost agreements held by any owner claiming

disadvantaged status

Yest-end balance sheets and income statements for the past 3 years (or life of firm, if less than three years)

## Suppliers

List of product lines carried and list of distribution equipment owned and/or lensed

# ATTACHMENT 9 State's UCP Agreement

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INDIANA DEPARTMENT OF TRANSPORTATION 100 North Senate Avenue Room N758 Indianapolis, Indiana 46204-2216 (317) 232-5533 An Equal Opportunity Employer 
http://www.in.gov/dot

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MITCHELL E. DANIELS, JR., Governor THOMAS O. SHARP, Commissioner

Writer's Direct Line (317)232-5328

August 31, 2005

Mr. Kenneth Woodruff Clvil Rights Program Manager U.S. Department of Transportation Federal Highway Administration, Indiana Division 575 N. Pennsylvania St., Room 254 Indianapolis, Indiana 46204

Re: Amendment to State of Indiana Unified Certification Program

Dear Mr. Woodruff:

The U.S. Department of Transportation, by letter from Jeffrey Rosen dated August 3, 2005, attached hereto, accepted the request made by the Indiana Department of Transportation and the Indiana Department of Administration to amend the State of Indiana Unified Certification Program. As you are aware, the amendment will replace the current Certification Review and Appeal Committee with an Administrative Law Judge who will be an attorney familiar with Indiana's DBE program. We plan to educate a group of attorneys from the Office of Attorney General on the DBE program and federal regulations so that they may effectively serve as administrative law judges for recertification DBE appeals.

While I understand that INDOT must amend the DBE Program Manual to reflect this change, I respectfully request permission to schedule these trainings and hearings with the AG's office immediately as we have some recertification appeal requests waiting for a hearing. The written changes to the manual and the UCP will be forthcoming. Thank you for your consideration.

Sincerely,

Martha G. Kenley Director Economic Opportunity Division

c.c. Mark Ahearn, Chief Legal Counsel

# **ATTACHMENT 10**

# **Small Business Element**

# 1. Objective/Strategies

In multi-year design-build contracts or other large contracts (e.g., for "megaprojects") requiring bidders on the prime contract to specify elements of the contract or specific subcontracts that are of a size that small businesses, including DBEs, can reasonably perform.

# 2. Definition

Size standard should be consistent with 49 CFR 26.5 and must be no larger than the Small Business Administration's size standards. DBE firms and small firms eligible for the program should be similarly sized to reduce competitive conflict between DBE and non-DBE firms.

# 3. Verification

Kentland BOAC will diligently attempt to minimize fraud and abuse in the small business element of its DBE program by verifying program eligibility of firms.

# 4. Monitoring/Record Keeping

The information will be organized by the project manager and will be monitored by the DBELO.

# 5. Assurance

- 1. The program is authorized under state law;
- 2. Certified DBEs that meet the size criteria established under the program are presumptively eligible to participate in the program;
- 3. No limits are placed on the number of contracts awarded to firms participating in the program, but every effort will be made to avoid creating barriers to the use of new, emerging, or untried businesses; and
- 4. Aggressive steps will be taken to encourage those minority and women owned firms that are eligible for DBE certification to become certified.
- 5. The program is open to small businesses regardless of their location (i.e., there is no local or other geographic preference).